State of California

Government Compensation in California Program

2023 Reporting Instructions



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California State Controller's Office

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Introduction – Report Preparation Information

The State Controller's Office (SCO) is pleased to present the Government Compensation in California (GCC) reporting instructions for calendar year 2023. These reporting instructions provide guidance on completing and submitting the GCC report to SCO.

I. Intent of the GCC Report

The intent of the report is to capture pay and benefit information for every compensated employee who received a W-2, every elected official who received pay reported on IRS form 1099, and all uncompensated elected officials and/or board members in calendar year 2023.

- The GCC report should include compensation information for:
 - Elected officials and/or board members (compensated or uncompensated)
 - Full-time employees
 - Part-time employees
 - Temporary employees
 - Seasonal employees
- If you did not have any paid employees who received W-2s or elected officials who received pay reported on IRS Form 1099 for the calendar year, you are still required to submit a GCC report that contains the name of the department and position name of any elected officials and/or board members. In other words, even if a special district did not issue W-2s or IRS Form 1099s for the calendar year, the district is still required to submit a GCC report listing its elected officials and/or board members.
- Do not report information on positions filled by independent contractors. For clarification of the definition of "employee" versus the definition of "contractor", refer to *Internal Revenue Service Publication* 15-A, Employer's Supplemental Tax Guide, at https://www.irs.gov/pub/irs-pdf/p15a.pdf.
- Include pay reported on IRS Form 1099 for elected officials only. All other employees and appointed officials/board members should not include any pay reported on IRS Form 1099.
- Do not include employees who received employer contributions toward retirement and/or health plans, but received no pay during the reporting year.

II. General Reporting Requirements

Due Date:

The reporting due date is provided on the GCC alert letter regarding the 2023 Government Compensation in California Report.

Format:

Report templates are available on the GCC website at https://publicpay.ca.gov/Reporting/.

Only the current reporting year templates provided on the GCC website are accepted when completing and submitting the GCC report. Any GCC report submitted on a different template will be rejected by the database.

Submission:

To submit a completed GCC report using SCO's Data Exchange Portal (DEP), refer to the DEP registration and submission instructions available on the GCC website at https://publicpay.ca.gov/Reporting/.

Templates should not be converted to any other format (e.g., PDF) prior to submitting the report to SCO.

III. Detailed Reporting Requirements

Section A. Report Identification and Contact Information

Following is the header portion of the GCC report, and steps for filling in the fields correctly:



Step A1: Entity Name Field

For the Entity Name field, select your entity from the drop-down list on the report template. Ensure that you have selected the correct entity, as some entity names are similar.

Note: For Special Districts and K-12 reports, the county in which the entity is located is listed before the entity name. For these reports, make sure the correct county is listed next to your entity's name.

Step A2: 'Save As' Filename Field

Save the GCC report file to your computer. The filename should be the reporting year and your 11-digit unique identification number: 2023-xxxxxxxxxxx. Your unique identification number is located on your reporting template embedded in the 'Save As' Filename field in red text. The 'Save As' Filename field is automatically populated. Do not alter the data in this field.

For example, the filename for entity ABC, with unique identification number 12345678910, would be **2023-12345678910.xlsx**, as shown:



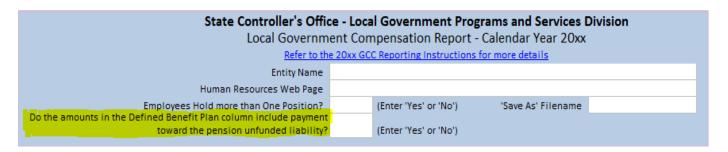
Step A3: Human Resources Web Page Field

Enter the web page address for your entity's human resources web page into the Human Resources Web Page field. If your entity does not have a human resources web page, you may enter "None", leave the field blank, or enter the entity's home webpage.

Step A4: Employees Hold More Than One Position Field

- Select Yes or No from the drop-down list:
 - Yes indicates that your entity had employees who held more than one position <u>concurrently</u> during the course of the calendar year.
 - No indicates that your entity did not have any employees who held more than one position <u>concurrently</u> during the course of the calendar year.

Step A5: Do the amounts in the Defined Benefit Plan column include payment toward the pension unfunded liability?



- Select "Yes" or "No" from the drop-down list:
 - Yes indicates that amounts reported in the "Defined Benefit Plan: Employer's Share" column include payment made toward the retirement plan's unfunded liability.
 - No indicates that amounts reported in the "Defined Benefit Plan: Employer's Share" column include normal cost payments only.

Step A6: Preparer Contact Information Field

- In the Preparer Name field, enter the name of the individual who is preparing the report and who can be contacted to answer any questions regarding the data reported.
- In the Phone Number field, enter the report preparer's phone number, including the area code.
- In the Email Address field, enter the email address of the report preparer.

Preparer Contact Information										
Preparer Name	John Doe									
Phone Number	(123) 456-7890									
E-mail Address	john.doe@entityABC.org									

Section B. Pay and Benefit Information for Each Employee

The Pay and Benefits section is the compensation detail portion of the GCC report. Each row represents an employee who received a W-2 for the calendar year, an elected official who received pay reported on IRS Form 1099, or an uncompensated elected official/board member.

Note: No separate rows should be created for different compensation types (e.g., overtime.) All reportable compensation for each employee should be reported in the same row.

The GCC report contains protected cells. **Do not reformat cells in the spreadsheet, as doing so may cause your report to be rejected.** Do not cut and paste pay and benefit information into the spreadsheet without ensuring that data elements are consistent with the cell formats shown below. The number of columns in the spreadsheet from which you copy data must match the number of columns in the GCC reporting template.

										F1					
							Employer Contribution:								
					lot	tal Wages Sub	ject to Medic	are	Applicable	Retirement		Deferred			
	(Box 5 of W-2):								Defined Plan:		Defined	Compensation/			
	Multiple Annual Annual					Benefit	Employees'	Benefit Plan:	Defined	Health,					
		Positions	Salary	Salary	Annual	Overtime	Lump Sum		Pension	Share Paid by	Employer's	Contribution	Dental,		
Department	Classification	Footnote	Minimum	Maximum	Regular Pay	Pay	Pay	Other Pay	Formula	Employer	Share	Plan	Vision		
Alphanumeric	Alphanumeric	Numeric	Whole	Whole	Whole	Whole	Whole	Whole	Alphanumeric	Whole Dollars	Whole		Whole		
100	100	5	Dollars Only	Dollars Only	Dollars Only	Dollars Only	Dollars Only	Dollars Only	50	Only	Dollars Only	Whole Dollars	Dollars Only		
Characters	Characters	Characters	Maximum =	Maximum =	Maximum =	Maximum =	Maximum =	Maximum =	Characters	Maximum =	Maximum =	Only Maximum	Maximum =		
Maximum	Maximum	Maximum	99,999,999	99,999,999	99,999,999	99,999,999	99,999,999	99,999,999	Maximum	99,999,999	99,999,999	= 99,999,999	99,999,999		

Step B1: Elected Positions Column

- An employee is an elected official and has an elected position when their position is attained via public election, when appointed due to no candidates running for the position, or when appointed to serve the remainder of a previously-elected employee's term. Individuals serving in positions for multiple entities should be listed as elected positions only for the entities to which they were specifically elected. For example, if an employee is elected to the city council and subsequently appointed as a board member for a special district, then this employee would be listed as an elected position on the city's GCC report, and would not be listed as an elected position in the special district's GCC report.
- In the Elected Position column, enter a "Y" if the row represents an elected position. Leave this column blank for all non-elected positions.
- Elected positions may include, but are not limited to:
 - Assessors
- Clerks
- Public Defenders

- Auditor-Controllers
- Controllers
- Sheriffs

- Board Members
- CountySupervisors
- Treasurers

Tax Collectors

- City Attorneys
- District
- City CouncilMembers
- AttorneysMayors
- **Step B2: Department Column**

In the Department column, enter the department name:

- Use alphanumeric characters (100 characters maximum).
- Use proper-case capitalization (i.e. Administration, Finance, Public Works, etc.).
- Do not use abbreviations.

Note: Participating Superior Courts that have judges receiving compensation from both the state and county on their report should enter the judge name(s) in the Department column. The names are for internal reconciliation only and will not be published on the GCC website (www.publicpay.ca.gov).

Step B3: Classification Column

In the Classification column, enter the employee's job title or position name:

- Use alphanumeric characters (100 characters maximum).
- Use proper-case capitalization (i.e. Accountant, Clerk, Director, etc.).
- Use the standard job title or position name for the individual.
- For stepped classifications, use Roman numerals (i.e. Accountant I, Clerk IV, etc.).
- Do <u>not</u> include employee names, employee numbers, or position numbers.
- Do not use abbreviations.

Step B4: Multiple Positions Footnote Column

The Multiple Positions Footnote column identifies employees who held multiple positions <u>concurrently</u> during the calendar year. Notations should be made in this column only for employees holding multiple concurrent positions. For employees who held one position throughout the calendar year, leave this column blank (see **Figure 1**). Assign a unique number (five-digit maximum) to each employee who held multiple concurrent positions, and include it with the list of each concurrent position held:

- Calculate the total amount from each of the compensation columns (pay and benefits) for all concurrently held positions and place the totals on the line for either the most recently-held position or the position with the highest max annual salary (primary line). All other secondary lines should list only the Department and Classification, with zero (0) as the compensation amount.
- The example in Figure 2 shows an employee who held two positions concurrently during the calendar year: one position was an Accountant I, and the other position was a Clerk II. The unique identification number for this employee is 246.

The Multiple Positions column should be left blank if an employee worked in multiple positions that did not have overlapping dates of service. For example, if an employee was an Accountant I for the first six months of the year and was promoted to an Accountant II for the remaining six months of the year, do not record the two positions in the Multiple Positions Footnote column. Instead, report only the position that the employee held at the end of the reporting calendar year.

Figure 1

Scenario 1: Employee held one position

					Total Wage	s Subject to	Medicare (B	ox 5 of W-2)	Applicable	Employer C	Contribution			
Department	Classification	Multiple Positions Footnote		Annual Salary Maximum	Annual Regular Pay	Overtime Pay	Lump Sum Pay	Other Pay	Defined Benefit Pension	Retirement Plan: Employees' Share Paid by Employer	Plan:	Deferred Compensation/ Defined Contribution Plan	Health, Dental, Vision	
Administration	Accountant I		24,000	36,000	31,250	1,500	0	0	2%@55	0	2,500	0	2,000	

Employee works in Administration

- Appointed as an Accountant I
- Worked 1/1/2012 to 12/31/2012
- Annual Total Wages Subject to Medicare (Box 5 of W-2) is \$32,750
 - \$31,250 in annual regular pay
 - \$1,500 in overtime pay

Figure 2

Scenario 2: Employee held two positions concurrently during the calendar year

	1		Total Wages Subject to Medicare (Medicare (B	ox 5 of W-2)	Applicable	Employer Contribution				
		Department		Multiple Positions Footnote	Annual Salary Minimum	Annual Salary Maximum	Annual Regular Pay	Overtime Pay	Lump Sum Pay	Other Pay	Defined Benefit Pension	Retirement Plan: Employees' Share Paid by	Plan: Employer's		Health, Dental, Vision	
Ī	Delener Berry	Flores		245	24.000	25.000		2.250	_	2.000	20/ 055	Employer	Share	Plan	2.000	
ŀ	Primary Row	Finance	Accountant I	246	24,000	36,000	31,250	2,250	0	3,000	2%@55	0	2,500	0	2,000	
5	Secondary Row	Administration	Clerk II	246	0	0	0	0	0	0	N/A	0	0	0	0	

Enter Total Wages Subject to Medicare and Employer Contribution Information for all concurrently held positions on one primary row using the most recently appointed position or the position with the highest maximum annual salary.

Use subsequent rows for information related to other concurrently held positions. Enter only position-related information on this row (Department, Classification, Annual Salary Minimum/Maximum, Pension Formula). Enter zeros for wage information and employer contribution information.

Employee's Annual Total Wages Subject to Medicare (Box 5 of W-2) is \$36,500

- Appointed as an Accountant I in Finance
- Worked 1/1/2012 to 12/31/2012
- \$20,250 in regular pay
- \$2,250 in overtime pay
- Also appointed as a Clerk II in Administration
- Worked 1/1/2012 to 5/31/2012
- \$11,000 in regular pay
- \$3,000 in incentive pay

Calculations:

\$20,250 Accountant I

+ \$11,000 Clerk II

\$31,250 Annual Regular Pay \$2,250 overtime pay

+ \$3,000 incentive pay

\$36,500 Total Wages

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Step B5: Annual Salary Minimum Column

In the Annual Salary Minimum column, enter the minimum annual base salary for the employee's position:

- Use whole dollars only.
- To calculate the annual minimum salary from hourly wages, convert the minimum hourly pay to equivalent full-time pay (i.e. multiply the minimum base hourly wage by full-time hours).
- Do not include additional compensation (i.e. overtime pay, incentive pay, etc.).
- Enter zero if there is no salary schedule associated with the employee's position.
- If there is no minimum salary for the position, enter zero in both the minimum and maximum salary columns.

Step B6: Annual Salary Maximum Column

In the Annual Salary Maximum column, enter the maximum annual base salary for the employee's position:

- Use whole dollars only.
- To calculate the annual maximum salary from hourly wages, convert the maximum hourly pay to equivalent full-time pay (i.e. take the maximum base hourly wage and multiply by full-time hours).
- Do not include additional compensation (i.e. overtime pay, incentive pay, etc.).
- Enter zero if there is no salary schedule associated with the employee's position.
- If there is no maximum salary for the position, enter zero in both the minimum and maximum salary columns.

Total Wages Subject to Medicare (Box 5 of W-2) Columns

- Total Wages Subject to Medicare (Box 5 of the W-2) includes only wages that are subject to Medicare taxes. The GCC report does not capture deductions subtracted from gross pay to calculate Total Wages Subject to Medicare (i.e. pretax medical deductions).
- Pay reported on IRS Form 1099 to elected officials should also be included, despite not being included on the W-2.
- For instructions regarding cafeteria allowances, see Step B15.
- If an employee held a position that did not have wages subject to Medicare taxes, use the amount reported in Box 1 of that employee's W-2. Add back any deferrals and deductions (i.e., pretax contributions to 401K, 403B, or similar) that would have been Medicare-taxable.

- For information on positions not subject to Medicare taxes, refer to *Internal Revenue Service Publication 15-A, Employer's Supplemental Tax Guide*: https://www.irs.gov/pub/irs-pdf/p15a.pdf
- For information on benefits not subject to Medicare taxes, refer to Internal Revenue Service Publication 15-B, Employer's Tax Guide to Fringe Benefits: https://www.irs.gov/pub/irs-pdf/p15b.pdf

Step B7: Total Wages Subject to Medicare (Box 5 of W-2): Annual Regular Pay Column

In the Annual Regular Pay column, enter the dollar amount paid to an employee for normal hours worked, including any paid leave time used and/or paid holidays:

- Use whole dollars only.
- Enter zero if the employee did not earn regular pay.

Step B8: Total Wages Subject to Medicare (Box 5 of W-2): Overtime Pay Column

In the Overtime Pay column, enter the dollar amount paid to an employee for overtime worked:

- Use whole dollars only.
- Enter zero if the employee did not earn overtime pay.

Step B9: Total Wages Subject to Medicare (Box 5 of W-2): Lump Sum Pay Column

In the Lump Sum Pay column, enter the dollar amount paid to an employee for lump sum pay. Lump sum pay includes **one-time** cash-outs, such as paid excess vacation/sick leave.

- Use whole dollars only.
- Enter zero if the employee did not earn lump sum pay.

Step B10: Total Wages Subject to Medicare (Box 5 of W-2): Other Pay Column

In the Other Pay column, enter the dollar amount paid to an employee for any compensation not reported as regular pay, overtime pay, or lump sum pay. Other pay includes, but is not limited to: car allowances, meeting stipends, incentive pay, bonus pay, retention pay, hazard pay, bilingual pay, and on-call pay. Enter the elected officials' pay reported on IRS Form 1099 in the Other Pay column.

- Use whole dollars only.
- Enter zero if the employee did not earn other pay.

Note: All employer contributions toward an employee's retirement, including deferred compensation, <u>should not</u> be included in the Other Pay column, even though it may be included in Box 5 of the W-2. Employer contributions toward an employee's retirement should be included in the "Employer Contributions" columns <u>only</u>. This exception may prevent the sum of the total wages from matching the amount in Box 5 of the W-2.

Employer Contributions: Pension Systems

There are two types of pension system:

- Defined benefit system benefits are predetermined by a formula that is based in part on the employee's age at retirement, final average salary, and length of service. The employer's contributions are determined on the basis of benefits to be paid.
- Defined contribution system the rate of contribution by the employer, and sometimes by the employee, is fixed. Therefore, the employee's pension benefit will be whatever amount the accumulated contributions, plus investment earnings, will provide at retirement.

The diagram in **Figure 3** shows the two types of pension systems, and illustrates which employer contribution amounts should be reported in Steps B12 through B14 for each plan. An employee's pension plan may be funded by separate monetary contributions from two sources: the employer and the employee. Occasionally, the employer will make a monetary contribution of the employee's share.

The report captures only the amounts paid by the employer; it does <u>not</u> include employee contributions.

Note: For employees who held more than one position concurrently, duplicate retirement contributions should not be included in a secondary position's row. All retirement contributions should be listed in the primary position's row.

Step B11: Applicable Defined Benefit Pension Formula Column

In the Applicable Defined Benefit Pension Formula column, enter the defined benefit pension formula for employees under a defined benefit plan. If you enter a formula in this column, you must enter the employer contribution amounts in the Defined Benefit Plan – Employer's Share column:

- Use alphanumeric characters (50 characters maximum).
- Enter "N/A" if the position does not have a defined benefit pension formula.
- If providing a formula entry, include a percentage representation and an age. (e.g., 2% @ 55). If the formula is unavailable, you may enter the pension plan name (e.g., PERS, STRS, etc.)

Step B12: Employer Contribution: Retirement Plan – Employees' Share Paid by Employer Column

In the Retirement Plan – Employees' Share Paid by Employer column, enter the dollar amount paid by the employer, on behalf of the employee, toward the employee's share of retirement costs:

- Use whole dollars only.
- Enter zero if there is no employer contribution.
- For example: Employee's share is 7% and employer paid 2% of that 7%. Enter the dollar amount (the dollar value of the 2%) that the employer contributed to the employee's retirement plan.
- Include amounts that the employer paid on behalf of the employee; do not include any amounts that the employee paid.

Step B13: Employer Contribution: Defined Benefit Plan – Employer's Share Column

In the Defined Benefit Plan – Employer's Share column, enter the required employer contribution (dollar amount) paid by the employer toward the employee's defined benefit plan. Employers are encouraged to exclude payments made toward the retirement plan's unfunded liability. However, your report will still be accepted if you are unable to exclude unfunded liability payments as requested. Refer to **Step A5** to ensure that the information entered this column is consistent with the response to **Step A5**. If a dollar amount is entered in this column, then enter the corresponding formula in the "Applicable Defined Benefit Pension Formula" column.

- Use whole dollars only.
- Enter zero if there is no employer contribution.

Step B14: Employer Contribution: Deferred Compensation/Defined Contribution Plan

Deferred compensation: Employees have deductions from their salaries deposited into deferred compensation plans such as 401(a), (b), or (k); 403(b); and 457 plans. The employer provides matching contributions to the plan.

For example: An employee contributes \$2,000 annually to a 401(k); the employer matches that contribution. Enter \$2,000 in the Employer Contribution: Deferred Compensation/Defined Contribution Plan column.

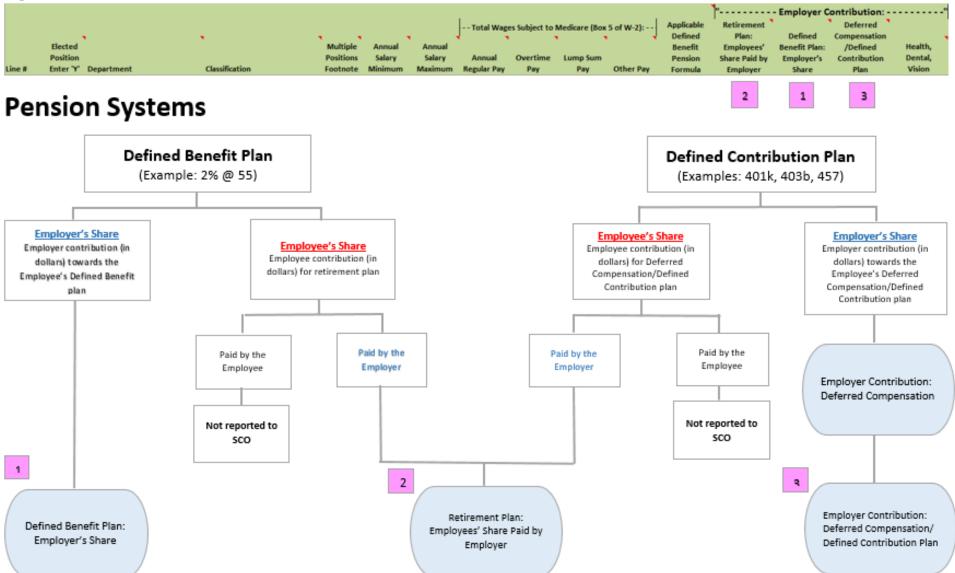
Defined contribution: An employer contributes a percentage of an employee's salary to an investment fund, regardless of whether the employee contributes. That percentage is converted to an annual dollar amount and entered in the Employer Contribution: Deferred Compensation/Defined Contribution Plan column.

For example: An employer contributes 7% of an employee's \$50,000 annual salary to an investment fund. Enter \$3,500 ($7\% \times $50,000$) in the Employer Contribution: Deferred Compensation/Defined Contribution Plan column.

In the Deferred Compensation/Defined Contribution Plan column, enter the dollar amount paid by the employer towards the employee's deferred compensation/defined contribution plan. This includes deferred compensation/defined contribution plans such as 401(a), (b), or (k); 403(b); and 457 plans:

- Use whole dollars only.
- Enter zero if there is no employer contribution.

Figure 3



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Step B15: Employer Contribution: Health, Dental, Vision Column

In the Health, Dental, Vision column, enter the actual dollar amount paid by the employer towards the employee's Health, Dental, and/or Vision care plans:

- Use whole dollars only.
- If the employer provides a cafeteria allowance, then report the used portion in the Health, Dental, Vision column and report any unused portion in the Other Pay column.
 - For example: If an employee received a \$1,000 cafeteria allowance but only used \$800 of the allowance, then \$800 should be reported in the Health, Dental, Vision column, and the unused \$200 of the allowance should be reported in the Other Pay column (see **Step B10**). Enter zero if there is no employer contribution.
- Do not report averages.

Note: For employees who held more than one position concurrently, duplicate Health, Dental, Vision contributions should not be included in a secondary position's row. All Health, Dental, Vision contributions should be listed in the primary position's row.

An example of a completed GCC report is on the following page.

	State Controller's Office - Local Government Programs and Services Division Local Government Compensation Report - Calendar Year 20xx Preparer Contact Information Refer to the 20xx GCC Reporting Instructions for more details																
	Entity Name City of ABC											Preparer Name John Doe					
				Human Resources Web Page	http://w	ww.cityofAB	C.org/hr					F	hone Number	(123) 456-78	890		
		Do the		es Hold more than One Position? efit Plan column include payment	Yes	(Enter 'Yes' o	r 'No')	'Save A	s' Filename	20xx-12345	678910.xlsx		E-mail Address	john.doe@ci	tyofABC.org		
			towa	rd the pension unfunded liability?	Yes	(Enter Yes' o	r 'No')					_					
Please identify the employees holding more than o						ne position by using the 'Multiple Positions Footnote' column.						Applicable Defined Benefit	Retirement Plan: Employees'	Defined Benefit Plan:	ontribution: Deferred Compensatio n/Defined	Health,	
		Official			Positions	Salary	Salary	Annual	Overtime	Lump Sum		Pension	Share Paid by	Employer's	Contribution	Dental,	
Line#		Enter 'Y'	Department		Footnote	Minimum	Maximum	Regular Pay	Pay	Pay	Other Pay	Formula	Employer	Share	Plan	Vision	
	1.	Υ	Governing Body	Council Member		0	0	0	0	_			0	_	_	0	
	2.	Υ	Governing Body	Council Member		0	0	0	0	_	_		0	_	_	0	
	3.	Υ	Governing Body	Council Member		0	0	0	0	0	0		0	0	0	0	
	4.	Υ	Governing Body	Council Member		0	0	0	0	0	0		0	0	0	0	
	5.	Υ	Governing Body	Council Member		0	0	0	0	0	0	N/A	0	0	0	0	
	6.		Administration	City Manager		200,000	300,000	300,000	0	0	5,000	2%@55	5,000	10,000	0	0	
	7.		Administration	Accountant I	246	24,000	36,000	31,250	2,250	0	3,000	2%@55	0	2,500	0	2,000	
	8.		Payroll	Clerk II	246	18,000	24,000	0	0	0	0	2%@55	0	0	0	0	
	9.		Planning	Senior Planner		50,000	80,000	60,000	0	0	2,000	2%@55	1,500	3,500	0	0	
1	.0.		Engineering	City Engineer		100,000	200,000	150,000	0	15,000	0	2%@55	2,000	7,000	0	0	
1	1.		Community Services	Director		50,000	150,000	80,000	0	0	0	Too Many Formulas to List	3,000	5,000	0	0	
	.2. .3.																

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These reporting instructions are located on the GCC website at https://publicpay.ca.gov/Reporting/

State Controller's Office
Local Government Programs and Services Division
Government Compensation Unit
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Sacramento, California 94250-5875
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